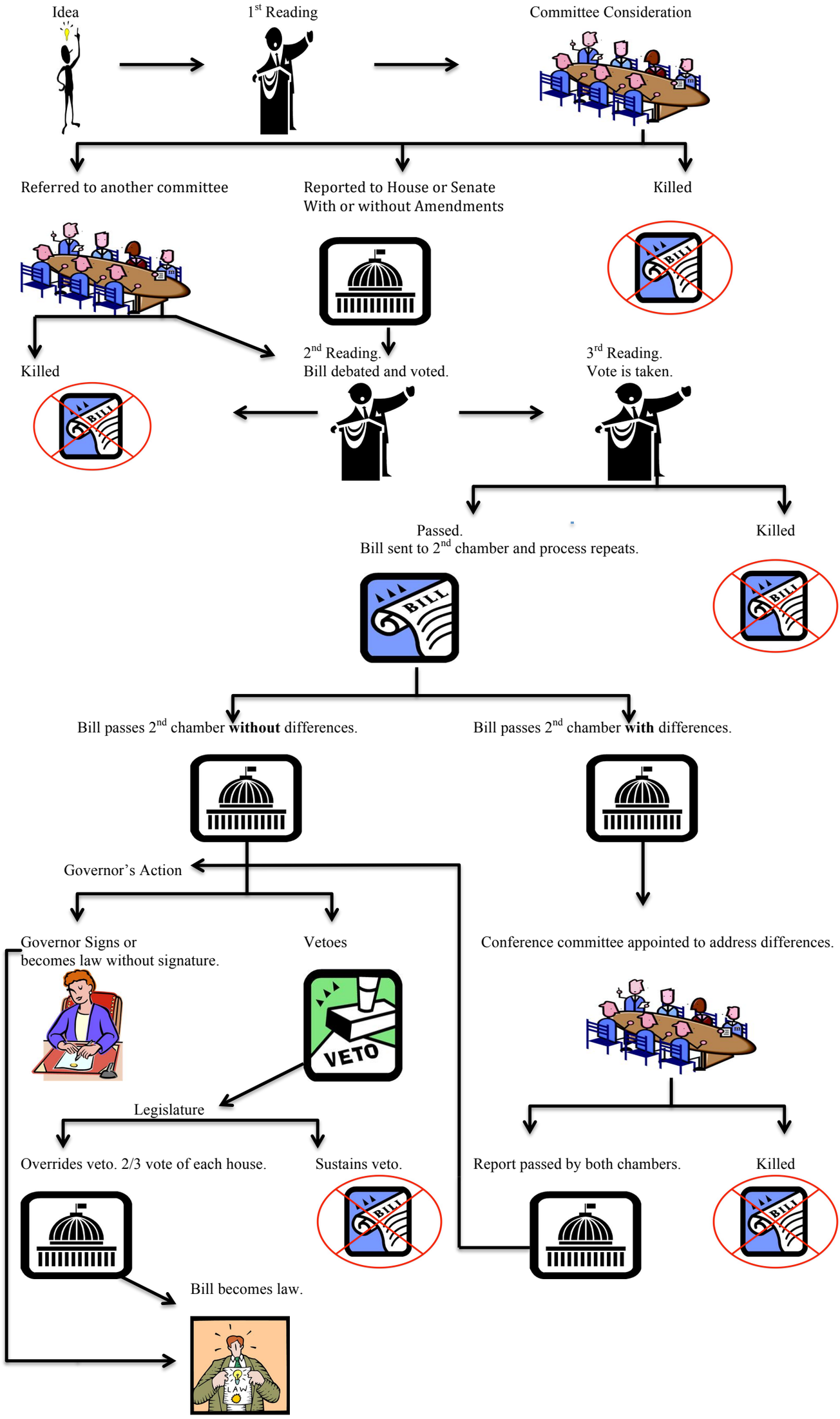HOW A BILL BECOMES LAW IN THE STATES